

# Public Document Pack

## Cyngor Bwrdeistref Sirol Pen-y-bont ar Ogwr

### Bridgend County Borough Council



Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont, CF31 4WB / Civic Offices, Angel Street, Bridgend, CF31 4WB

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Annwyl Cyngorydd,

### **PWYLLGOR CRAFFU TESTUN 2**

Cynhelir Cyfarfod Pwyllgor Craffu Testun 2 yn Siambr y Cyngor - Swyddfeydd Dinesig, Stryd yr Angel, Pen-y-bont ar Ogwr CF31 4WB ar **Dydd Llun, 8 Ionawr 2018 am 9.30 am.**

### **AGENDA**

1. Ymddiheuriadau am absenoldeb  
Derbyn ymddiheuriadau am absenoldeb gan Aelodau.
2. Datganiadau o fuddiant  
Derbyn datganiadau o ddiddordeb personol a rhagfarnol (os o gwbl) gan Aelodau / Swyddogion yn unol â darpariaethau'r Cod Ymddygiad Aelodau a fabwysiadwyd gan y Cyngor o 1 Medi 2008.
3. Cymeradwyaeth Cofnodion 3 - 8  
I dderbyn am gymeradwyaeth y Cofnodion cyfarfod y 07/12/2017.
4. Diweddariad ar Raglen Waith 9 - 22
5. Ailfodelu Llety Pobl Hyn 23 - 32  
Gwahoddedigion  

Cyng P White	Aelod Cabinet - Gwasanaethau Cymdeithasol a Chymorth Cynnar
S Cooper	Cyfarwyddwr Corfforaethol - Gwasanaethau Cymdeithasol a Lles
J Davies	Pennaeth Gofal Cymdeithasol Oedolion
C Donovan	Rheolwr Grŵp - Gwasanaethau Cymunedol Integredig - Rhwydweithiau Cymunedol
6. Materion Brys  
I ystyried unrhyw eitemau o fusnes y, oherwydd amgylchiadau arbennig y cadeirydd o'r farn y dylid eu hystyried yn y cyfarfod fel mater o frys yn unol â Rhan 4 (pharagraff 4) o'r Rheolau Trefn y Cyngor yn y Cyfansoddiad.

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Yn ddiffuant

**P A Jolley**

Cyfarwyddwr Gwasanaethau Gweithredol a Phartneriaethol

**Dosbarthiad:**

Cynghowrwr

TH Beedle

MC Clarke

SK Dendy

J Gebbie

CA Green

M Jones

Cynghorwyr

MJ Kearn

JE Lewis

JR McCarthy

AA Pucella

KL Rowlands

SG Smith

Cynghorwyr

G Thomas

SR Vidal

KJ Watts

DBF White

## PWYLLGOR CRAFFU TESTUN 2 - DYDD IAU, 7 RHAGFYR 2017

COFNODION CYFARFOD Y PWYLLGOR CRAFFU TESTUN 2 A GYNHALIWDYD YN YSTAFELLOEDD PWYLLGOR 2/3 - SWYDDFEYDD DINESIG, STRYD YR ANGEL, PEN-Y-BONT AR OGWR CF31 4WB DYDD IAU, 7 RHAGFYR 2017, AM 1.00 PM

### Presennol

Y Cyngorydd CA Green – Cadeirydd

MC Clarke  
KJ Watts

SK Dendy

JE Lewis

KL Rowlands

### Ymddiheuriadau am Absenoldeb

TH Beedle, J Gebbie, AA Pucella, SG Smith, DBF White a/ac PJ White

### Swyddogion:

Gail Jewell Swyddog Gwasanaethau Democrataidd - Craffu  
Andrew Rees Uwch Swyddog Gwasanaethau Democrataidd - Pwyllgorau

### Gwahoddedigion

Susan Cooper	Cyfarwyddwr Corfforaethol - Gwasanaethau Cymdeithasol a Lles
Laura Kinsey	Pennaeth Gofal Cymdeithasol Plant
Arron Norman	Rheolwr Cyllid
Cyng HM Williams	Dirprwy Arweinydd

#### 12. CROESO

Croesawodd y Cadeirydd Mr Ian Phillips o Swyddfa Archwilio Cymru a oedd yn arsylwi'r cyfarfod.

#### 13. DATGANIADAU O FUDDIANT

Dim.

#### 14. CYMERADWYO COFNODION

PENDERFYNWYD: Derbyn cofnodion cyfarfod Pwyllgor Trosolwg a Chraffu ar Bynciau 2 ar 18 Medi 2017 fel cofnod gwir a chywir yn amodol ar y gwelliant a ganlyn:

Bod y geiriau "yn caniatáu i'r Rhwydwaith Ardal Leol gael ei gysylltu drwy'r rhyngwyd" yn cael eu hychwanegu ar ôl y geiriau "a gofynnodd a oeddent" yn y llinell gyntaf ar dudalen 5.

#### 15. DIWEDDARIAD I'R FLAENRAGLEN WAITH

Cyflwynodd y Swyddog Craffu yr adborth o gyfarfod blaenorol y Pwyllgor i'w gymeradwyo a gofynnodd i'r Aelodau nodi unrhyw wybodaeth ychwanegol y dymunai'r Pwyllgor ei dderbyn mewn perthynas â'r eitemau a drefnwyd ar gyfer 25 Ionawr 2018 a 21 Chwefror 2018, gan gynnwys gwahoddedigion y dymument eu gwahodd.

### **Casgliadau**

Bod y Pwyllgor yn cymeradwyo'r adborth o gyfarfod blaenorol y Pwyllgor hwn, ac yn nodi'r rhestr o ymatebion gan gynnwys unrhyw rai sy'n dal i fod heb eu casglu, ac yn cadarnhau eu bod yn hapus gyda'r cynnwys a awgrymwyd ar gyfer yr adroddiad, a'r gwahoddedigion ar gyfer y ddau gylch nesaf o gyfarfodydd.

16. STRATEGAETH ARIANNOL TYMOR CANOLIG 2018-19 I 2012-22

Cyflwynodd y Swyddog Craffu adroddiad at ddbenion cyflwyno'r Strategaeth Ariannol Tymor Canolig (SATC) 2018-19 i 2021-22, sy'n nodi blaenoriaethau gwariant y Cyngor, amcanion buddsoddi allweddol a meysydd cyllideb a dargedwyd ar gyfer arbedion angenrheidiol. Roedd hefyd yn cynnwys rhagolwg ariannol ar gyfer 2018-22 a chyllideb referniw ddrafft fanwl ar gyfer 2018-2019.

Gofynnodd y Pwyllgor pam na nodwyd unrhyw arbedion effeithlonrwydd yn y Gyfarwyddiaeth Gwasanaethau Cymdeithasol a Lles. Hysbysodd y Cyfarwyddwr Corfforaethol, Gwasanaethau Cymdeithasol a Lles, y Pwyllgor fod £330k o arbedion effeithlonrwydd wedi'u nodi mewn 2 faes yn y Gyfarwyddiaeth ond roedd gan y Gyfarwyddiaeth bwysau cyllideb ychwanegol o £2.2m a ddygwyd ymlaen o 2017-2018 ac felly dyna pam na chyflwynwyd unrhyw arbedion pellach ar gyfer 2018-2019. Mynegodd y Pwyllgor bryderon ynghylch y cynigion am arbedion o £2m na chafwyd eu gwireddu a gofynnwyd am y rhesymau dros hyn. Dywedodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles fod arbedion yn ymwneud ag atal, lles a gofal preswyl plant wedi cael eu cynnig, ond roedd yr arbedion hyn wedi bod yn anodd iawn eu gwireddu. Mae gwasanaethau atal a lles yn ymwneud â gwasanaethau cydlynu, cyngor a chymorth a thelefal o fewn yr ardal leol, lle bu'n anodd cyflawni arbedion. Yn lle hynny, llwyddwyd i osgoi costau lle bu lleihad yn y galw am y gwasanaethau hyn. Roedd £414k o arbedion a gyflawnwyd mewn gofal preswyl plant wedi digwydd o ganlyniad i ailfodelu 2 gartref plant yn y Fwrdeistref a datblygu gwasanaethau therapiwtig. Dywedodd fod y cynigion wedi bod yn destun ymgynghori helaeth a byddai adroddiad yn cael ei gyflwyno i'r Cabinet ym mis Chwefror 2018 a fyddai hefyd yn cynnwys cynigion ar gyfer datblygu'r gwasanaeth gofal maeth.

Gofynnodd y Pwyllgor ynglŷn ag effaith newidiadau yn y modd y cyflenwir gwasanaethau Anableddau Dysgu i ddefnyddwyr gwasanaeth a'r effaith ar y gyllideb. Hysbysodd y Cyfarwyddwr Corfforaethol, Gwasanaethau Cymdeithasol a Lles, y Pwyllgor fod y newidiadau i'r gwasanaethau Anabledd Dysgu wedi bod yn llwyddiannus, a oedd wedi gweld defnyddwyr gwasanaeth yn cael eu dwyn i mewn i dai wedi'u staffio. Roedd y model dilyniant a gafodd ei sefydlu wedi gweld defnyddwyr gwasanaeth yn symud i lefel uwch o annibyniaeth gyda chymorth staff. Bu'r Pwyllgor hefyd yn cwestiynu effaith ariannol y model newydd o ddarparu gwasanaeth yn y Gwasanaethau Anabledd Dysgu. Hysbysodd y Rheolwr Cyllid y Pwyllgor y cyflawnwyd arbedion o dros £200,000 yn y Gwasanaethau Anabledd Dysgu yn ystod y 3 blynedd ddiwethaf.

Holodd y Pwyllgor a oedd hyblygrwydd yn y ffioedd a godir ac a oes cap ar y cynllun gofal ychwanegol. Hysbysodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles, y Pwyllgor fod pobl sy'n byw mewn gofal ychwanegol yn gymwys i hawlio budd-dal, a bod y rhai sy'n derbyn gofal yn y cartref yn ddarostyngedig i gap o £70 yr wythnos sy'n cael ei osod gan Lywodraeth Cymru. Rhoddodd wybod i'r Pwyllgor hefyd fod cyfanswm y cyfalaf y gall unigolyn ei ddal cyn y codir tâl arnynt yn mynd i gynyddu.

Cyfeiriodd y Pwyllgor at y pwysau cyllidebol ar y Gyfarwyddiaeth Cymunedau sydd wedi gorfod gwneud arbedion ar gynnal y rhwydwaith priffyrdd a'r palmentydd, a holodd ynglŷn â'r effaith ar y Gyfarwyddiaeth Gwasanaethau Cymdeithasol a Lles, lle mae ar unigolion sy'n cael anafiadau o ganlyniad i'r toriadau i'r gwasanaethau hynny angen gofal iechyd. Dywedodd y Cyfarwyddwr Corfforaethol, Gwasanaethau Cymdeithasol a

Lles, fod y Gyfarwyddiaeth Cymunedau yn darparu gwasanaethau gweladwy ac fel aelod o'r Bwrdd Rheoli Corfforaethol mae'n rhaid iddi ystyried materion yn gorfforaethol. Dywedodd fod gan ei Chyfarwyddiaeth hi raglen yn ymwneud ag atal cwmpiadau ac mae'n darparu asesiadau i atal pobl rhag cwmpo. Dywedodd hefyd fod model o gefnogaeth yn y gymuned i oedolion er mwyn eu cryfhau. Mae canolfan gwybodaeth wedi cael ei datblygu lle gall pobl gael gfael ar wybodaeth i gael cefnogaeth. Dywedodd nad oes angen cefnogaeth bellach ar 60% o'r bobl sy'n mynd trwy ail-alluogi. Roedd y Gyfarwyddiaeth yn gweithio gyda'r Adran Dai ar ddatblygu modelau gwasanaeth newydd hefyd.

Gofynnodd y Pwyllgor ynglŷn â'r hyn y gellid ei wneud er mwyn rhannu'r baich ac i leihau pwysau cyllidebol. Dywedodd y Rheolwr Cyllid y gallai Llywodraeth Cymru gynyddu'r cap er mwyn cynyddu incwm. Dywedodd y Cyfarwyddwr Corfforaethol, Gwasanaethau Cymdeithasol a Lles, na allai'r Cyngor godi rhagor o dâl, er gwaetha'r ffaith y gallai rhai defnyddwyr gwasanaeth fod mewn sefyllfa i dalu mwy na'r cap o £70 yr wythnos. Roedd yr awdurdod wedi ceisio gwerthu lleoedd gofal preswyl i awdurdodau cyfagos, ond bu diffyg galw mewn sefydliadau fel Glyn Cynffig. Dywedodd wrth y Pwyllgor fod pob un maes yn y gwasanaeth yn cael ei ystyried, er mwyn archwilio'r posibilwydd o ddarparu gwasanaethau'n wahanol. Roedd rhywfaint o waith eisoes wedi'i wneud ar ddarparu gwasanaethau amgen yng Nglyn Cynffig ac fe'i cyflwynir i'r Cabinet ac i'r Pwyllgor Craffu mewn cyfarfod yn y dyfodol. Roedd rhai gwasanaethau o dan nawdd y Gyfarwyddiaeth eisoes yn destun modelau cyflenwi eraill, gyda Halo yn rheoli gwasanaethau byw'n iach fel menter gymdeithasol. Mae Awen sy'n rheoli cyfleusterau celfyddydol a diwylliannol yn awr o dan ymbarél y Gyfarwyddiaeth. Dywedodd y Cyfarwyddwr Corfforaethol, Gwasanaethau Cymdeithasol a Lles, fod £12m wedi cael ei dynnu allan o gyllideb y Gyfarwyddiaeth yn ystod y 3 blynedd ddiwethaf.

Roedd y Pwyllgor yn cydnabod bod gan Halo gefndir masnachol a gofynnodd a allai'r Gyfarwyddiaeth chwarae rôl fwy masnachol, gan barhau i gydnabod gwerthoedd cymdeithasol. Dywedodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles ers ailfodelu'r gwasanaeth gofal cartref bod y sector annibynnol bellach yn darparu 70% o ofal cartref yn y Fwrdeistref.

Holodd y Pwyllgor a oedd Bwrdd Iechyd PABM (ABMU) yn anfon atgyfeiriadau at Glyn Cynffig. Dywedodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles fod gan nifer o bobl ddiagnosis deuol ac anghenion iechyd meddwl cymhleth. Dywedodd fod y cyfleusterau yng Nglyn Cynffig erbyn hyn yn hen ffasiwn iawn ac ystyrir ailfodelu'r cyfleuster.

Holodd y Pwyllgor ynglŷn â nifer y bobl a oedd wedi cymryd gofal ychwanegol mewn llety preswyl. Hysbysodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles y Pwyllgor fod nifer o bobl yn y cartrefi gofal preswyl sy'n cael eu rhedeg gan y Cyngor erbyn hyn yn rhai sydd angen gofal nyrsio. Ond roedd rhai asesiadau wedi nodi bod nifer fach o bobl a fyddai'n gallu defnyddio'r cyfleuster gofal ychwanegol, tra byddai eraill yn symud i'r ddarpariaeth breswyl o fewn y cynllun gofal ychwanegol. Dywedodd hefyd y byddai'n rhoi gwybodaeth i'r Pwyllgor ynglŷn â nifer y bobl sydd mewn gofal ychwanegol.

Gofynnodd y Pwyllgor ynglŷn â'r cymorth sydd ar gael i gyn-filwyr y lluoedd arfog. Hysbysodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles y Pwyllgor fod Halo yn cynnig cyfleoedd i nofio am ddim i gyn-filwyr y lluoedd arfog. Mae'r ARC yn cynnig cyfleoedd i gefnogi preswylwyr a cheir cefnogaeth o ran gwaith cymdeithasol a thai i gyn-filwyr.

Gofynnodd y Pwyllgor ynglŷn â'r cymorth sydd ar gael i gynorthwyo pobl yn eu cymunedau o ganlyniad i wasanaethau bws. Dywedodd fod y Gyfarwyddiaeth wedi

Ilwyddo i gael arian ICF i brynu 3 cherbyd i gefnogi pobl unig a phobl wedi'u hynysu yn eu cymunedau eu hunain. Rhoddodd wybod i'r Pwyllgor hefyd fod pobl ag anabledd dysgu wedi cael cefnogaeth i deithio ar fws trwy ddefnyddio iPadau i gynllunio eu teithiau.

Cyfeiriodd y Pwyllgor at yr arian ar gyfer Cymunedau yn Gyntaf a oedd yn dod i ben yn 2018 a holodd am yr effaith y byddai'n ei gael ar y Fwrdeistref Sirol. Hysbysodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles y Pwyllgor fod y Prif Weithredwr wrthi'n gwneud darn o waith i reoli newidiadau ar draws y Cyngor o ganlyniad i golli arian grantiau.

Holodd y Pwyllgor a oedd lle i gynrychiolaeth Aelodau ar y Grŵp Gorchwyl a Gorffen arfaethedig i ymchwilio i gludiant cymunedol. Dywedodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles y byddai'n ystyried hyn.

Holodd y Pwyllgor am gost talu am staff asiantaeth a thaliadau goramser i dalu am absenoldeb oherwydd salwch i staff gofal. Dywedodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles fod rhaid ymdrin â salwch staff yn y gwasanaeth a bod absenoldeb salwch yn y Gyfarwyddiaeth yn dangos gwelliant parhaus a'i fod 13% yn llai na'r un cyfnod y llynedd. Hysbysodd y Pwyllgor ei bod hi ynghyd â'r ddau Bennaeth Gwasanaeth yn cwrdd yn rheolaidd ag AD a bod rheolwyr wedi ymdrechu'n galed i gwblhau cyfweiliadau Dychwelyd i'r Gwaith gyda staff. Gwnaed rhai costiau ynghylch cost salwch. Dywedodd y Rheolwr Cyllid y gellid gwneud cyfrifiadau i ganfod beth yw cost salwch.

Gofynnodd y Pwyllgor a oedd y cynnig lleihau cyllideb SSW2 yn ymwneud â Thaliadau Uniongyrchol. Cadarnhaodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles fod y cynigion lleihau cyllideb yn gysylltiedig â Thaliadau Uniongyrchol. Cadarnhaodd hefyd fod y Strategaeth Taliadau Uniongyrchol wedi'i diweddarau. Dywedodd fod model cyflwyno amgen yn cael ei ystyried. Roedd y statws yn goch oherwydd ei fod yn cael ei ddatblygu. Roedd y Ddeddf yn caniatáu prynu gwasanaethau gan yr awdurdod.

Holodd y Pwyllgor pam fod y cynnig lleihau cyllideb arfaethedig ASC 18 a oedd yn ymwneud â datblygu tai gofal ychwanegol o £330k yn ymddangos yn ambr. Hysbysodd y Rheolwr Cyllid y Pwyllgor fod y cynnig hwn yn dal i gael ei gostio ac na fyddai'n dod i rym tan fis Medi 2018, ond roedd yn disgwyl y byddai'r cynnig i leihau'r gyllideb yn cael ei wneud. Hysbysodd Cyfarwyddwr Corfforaethol y Gwasanaethau Cymdeithasol a Lles y Pwyllgor fod cyfarfodydd wedi'u cynnal gyda staff a theuluoedd preswylwyr mewn perthynas â'r cynigion i ddatblygu cyfleusterau gofal ychwanegol. Dywedodd mai'r cam nesaf yn y broses yw y bydd AD yn cwrdd â staff i benderfynu ym mha gyfleuster yr hoffent weithio.

Holodd y Pwyllgor y rheswm dros statws ambr HL2 - Adolygiad o Gontract y Bartneriaeth Byw'n Iach. Dywedodd y Rheolwr Cyllid y byddai'r cynnig i leihau'r gyllideb yn cael ei wireddu, ond nid oeddent wedi dod o hyd i'r £20k eto.

Diolchodd y Pwyllgor i'r gwahoddedigion am eu cyfraniad.

### **Casgliadau**

Mewn perthynas â'r toriadau arfaethedig i wasanaethau cludiant, mynegodd yr Aelodau bryderon ynghylch yr effaith bosibl y byddai hyn yn ei gael ar annibyniaeth defnyddwyr y gwasanaethau a nodwyd gwaith parhaus y Bwrdd Partneriaeth Ranbarthol i sicrhau cyllid ar gyfer cerbydau ychwanegol. Yn dilyn hyn, mae'r Aelodau'n argymhell bod gwaith

y grŵp gorchwyl a gorffen a grybwyllwyd yn cynnwys Aelodau Uned Drafnidiaeth a Chraffu'r Cyngor.

Mewn perthynas ag ymagwedd y Gyfarwyddiaeth tuag at gynnig gwasanaethau a lleoliadau i awdurdodau lleol eraill a'r sector annibynnol, mae'r Pwyllgor yn argymhell bod y Gyfarwyddiaeth yn cymryd agwedd fwy masnachol i sicrhau eu bod yn manteisio ar eu hasedau a'u hadnoddau.

Gan gyfeirio at Absenoldeb oherwydd Salwch, mae'r Aelodau'n argymhell y dylid gwneud dadansoddiad corfforaethol o'r costau sy'n gysylltiedig ag absenoldeb, er mwyn darparu ffigur gwirioneddol y gellid ymdrin ag ef fel pwysau cyllidebol, yn benodol yn achos swyddi y mae angen eu llenwi.

Oherwydd anawsterau gyda chynhyrchu incwm o ganlyniad i gap Llywodraeth Cymru o £70 yr wythnos am ofal dibreswyl, mae'r Pwyllgor yn argymhell bod y Cabinet yn lloïo Llywodraeth Cymru i ystyried y posibilrwydd o gyflwyno cap prawf modd sy'n ystyried pobl sy'n gallu fforddio talu arian ychwanegol.

**Gwybodaeth Ychwanegol**

Gofynnodd yr Aelodau am wybodaeth am faint o bobl sydd wedi manteisio ar y Cynllun Gofal Ychwanegol.

17. **EITEMAU BRYD**

Nid oedd unrhyw eitemau brys.

Daeth y cyfarfod i ben am 2.45 pm

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## BRIDGEND COUNTY BOROUGH COUNCIL

### REPORT TO THE SUBJECT OVERVIEW AND SCRUTINY COMMITTEE 2

8 JANUARY 2018

### REPORT OF THE CORPORATE DIRECTOR – OPERATIONAL AND PARTNERSHIP SERVICES

#### FORWARD WORK PROGRAMME UPDATE

#### 1. Purpose of the Report

- a) To present the items prioritised by the Corporate Overview and Scrutiny Committee including the next item delegated to this Subject Overview and Scrutiny Committee;
- b) To present the Committee with a list of further potential items for comment and prioritisation;
- c) To ask the Committee to identify any further items for consideration using the pre-determined criteria form.

#### 2. Connection to Corporate Improvement Objectives / Other Corporate Priorities

- 2.1 The key improvement objectives identified in the Corporate Plan 2016–2020 have been embodied in the Overview & Scrutiny Forward Work Programmes. The Corporate Improvement Objectives were adopted by Council on 1 March 2017 and formally set out the improvement objectives that the Council will seek to implement between 2016 and 2020. The Overview and Scrutiny Committees engage in review and development of plans, policy or strategies that support the Corporate Themes.

#### 3. Background

- 3.1 Under the terms of Bridgend County Borough Council's Constitution, each Overview and Scrutiny Committee must publish a Forward Work Programme (FWP) as far as it is known.
- 3.2 An effective FWP will identify the issues that the Committee wishes to focus on during the year and provide a clear rationale as to why particular issues have been selected, as well as the approach that will be adopted; i.e. will the Committee be undertaking a policy review/ development role ("Overview") or performance management approach ("Scrutiny").

Feedback

- 3.3 All conclusions made at Subject Overview and Scrutiny Committee (SOSC) meetings, as well as recommendations and requests for information should be responded to by Officers, to ensure that there are clear outcomes from each topic investigated.

- 3.4 These will then be presented to the relevant Scrutiny Committee at their next meeting to ensure that they have had a response.
- 3.5 When each topic has been considered and the Committee is satisfied with the outcome, the SOSC will then present their findings to the Corporate Overview and Scrutiny Committee (COSC) who will determine whether to remove the item from the FWP or to re-add for further prioritisation at a future date.
- 3.6 The FWPs will remain flexible and will be revisited at each COSC meeting with input from each SOSC and any information gathered from FWP meetings with Corporate Directors and Cabinet.

#### **4. Current Situation / Proposal**

- 4.1 Attached at **Appendix A** is the overall FWP for the SOSCs which includes the topics prioritised by the COSC for the next set of SOSCs in Table A, as well as topics that were deemed important for future prioritisation at Table B. This has been compiled from suggested items from each of the SOSCs at previous meetings as well as the COSC. It also includes information proposed from Corporate Directors, detail from research undertaken by Scrutiny Officers and information from FWP Development meetings between the Scrutiny Chairs and Cabinet.
- 4.2 The Committee is asked to first consider the next topic they have been allocated by the COSC in Table A and determine what further detail they would like the report to contain, what questions they wish Officers to address and if there are any further invitees they wish to attend for this meeting to assist Members in their investigation.
- 4.3 The Committee is also asked to then prioritise up to six items from the list in Table B to present to the COSC for formal prioritisation and designation to each SOSC for the next set of meetings.

#### Corporate Parenting

- 4.4 Corporate Parenting is the term used to describe the responsibility of a local authority towards looked after children and young people. This is a legal responsibility given to local authorities by the Children Act 1989 and the Children Act 2004. The role of the Corporate Parent is to seek for children in public care the outcomes every good parent would want for their own children. The Council as a whole is the 'corporate parent', therefore all Members have a level of responsibility for the children and young people looked after by Bridgend.
- 4.5 In this role, it is suggested that Members consider how each item they consider affects children in care and care leavers, and in what way can the Committee assist in these areas.
- 4.6 Scrutiny Champions can greatly support the Committee in this by advising them of the ongoing work of the Cabinet-Committee and particularly any decisions or changes which they should be aware of as Corporate Parents.

## Identification of Further Items

- 4.7 The Committee are reminded of the Criteria form which Members can use to propose further items for the FWP which the Committee can then consider for prioritisation at a future meeting. The Criteria Form emphasises the need to consider issues such as impact, risk, performance, budget and community perception when identifying topics for investigation and to ensure a strategic responsibility for Scrutiny and that its work benefits the organisation.

## 5. Effect upon Policy Framework & Procedure Rules

- 5.1 The work of the Overview & Scrutiny Committees relates to the review and development of plans, policy or strategy that form part of the Council's Policy Framework and consideration of plans, policy or strategy relating to the power to promote or improve economic, social or environmental wellbeing in the County Borough of Bridgend. Any changes to the structure of the Scrutiny Committees and the procedures relating to them would require the Bridgend County Borough Council constitution to be updated.

## 6. Equality Impact Assessment

- 6.1 There are no equality implications attached to this report.

## 7. Financial Implications

- 7.1 There are no financial implications attached to this report.

## 8. Recommendations

- 8.1 The Committee is recommended to:
- (i) Identify any additional information the Committee wish to receive on their next item delegated to them in the FWP including invitees;
  - (ii) Identify any further detail required for other items in the overall FWP at Table B of Appendix A;
  - (iii) Prioritise up to six items from Appendix A to put forward to the COSC for allocation to the SOSC;
  - (iv) Identify suitable items for Webcasting from the overall Forward Work Programme.

**PA Jolley**  
**Corporate Director - Operational and Partnership Services**

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**Background documents**

None.

## Scrutiny Forward Work Programme

Table A

The following items were previously prioritised by the Subject OVS Committees and considered by Corporate at its last meeting where the top three items were scheduled in for the next round of meetings:

Date	Subject Committee	Item	Specific Information to request	Rationale for prioritisation	Proposed date	Suggested Invitees	Prioritised by Committees	Invite Sent	Webcast
8-Jan-18	SOSC 2	Remodelling Older Persons Accommodation	To provide the Committee an update on the progress of the development of two new Extra Care Housing (ECH) schemes within the County Borough and as agreed through an exempt report to Cabinet in July 2017, to gain feedback from this Committee, as part of the consultation process in respect of the proposed plans to tender as a going concern, one of the care homes in scope for the ECH plans.	Scrutiny to act as consultee – vital to have Scrutiny input into any consultation and ensure pre-decision when necessary if any changes proposed.		Susan Cooper, Corporate Director Social Services and Wellbeing; Cllr Phil White, Cabinet Member – Social Services and Early Help; Jacqueline Davies, Head of Adult Social Care; Carmel Donovan, Group Manager Integrated Community Services.			
10-Jan-18	SOSC 1	Schools Strategic Review	Post-16 Education – proposals being consulted upon to include the relationships between secondary schools and colleges	Scrutiny to act as consultee – vital to have Scrutiny input into any consultation and ensure pre-decision when necessary if any changes proposed for schools	10 January 2017	Lindsay Harvey, Interim Corporate Director - Education and Family Support; Cllr Charles Smith, Cabinet Member for Education and Regeneration; Nicola Echanis, Head of Education and Early Help; John Fabes; Mandy Paish, CSC Senior Challenge Advisor.			
17-Jan-18	SOSC 3	Community Asset Transfer	How many CAT's have been completed. How many are in process and at what stages. What finance is remaining from the initial £1 million capital allocated several years ago to help improve community buildings and sports pavilions. What has been spent to date and on what. What support is available for businesses looking to undertake a CAT What has been the main reason for CAT's not being progressed beyond initial stages Is there appetite for the CAT process amongst the local communities. Is the process fair if one community has an active local group to progress a CAT, yet another community many not have an active group and hence lose out through no fault of their own. Need to have comparison data from other authorities along with examples of what has worked and not worked. Case study of some CAT's in BCBC Data required on condition of all BCBC sports pavilions and community buildings to have an understanding of the scale of the problem. Exploration of the introduction of definitive timeslines as to when the Council will no longer be able to support the assests Allotments - what the situation is with transferring leases of allotments? Awen - related information to understand how Awen are working in taking over some assets under their remit in the county Borough		Prioritised by SOSC 3 13 September 2017	Mark Shephard, Corporate Director Communities Cabinet Member Education and Regeneration, Cllr Charles Smith Cabinet Member Communities, Cllr Richard Young Fiona Blick Community Groups Guy Smith, Community Asset Transfer officer Sports club reps who may be in need of improved buildings / facilities but do not have the capacity to consider entering into a CAT agreement Pencoed Town Council - Clerk - as they have completed successful CATs			

<p style="text-align: center;">Page 14</p>	<p>18-Jan-18 SOSC 1</p>	<p>Residential Remodelling - Children's</p>	<p>Following its meeting on 6 November 2017, the Committee requested that the item be re-considered at a future Special meeting to receive more detailed information. The Committee overall felt they needed a greater understanding of the current situation in order for them to be confident in making informed comments and recommendations to Cabinet on the proposed model going forward.</p> <p>The Committee therefore requested that this report include the following information:</p> <ul style="list-style-type: none"> <li>• Occupancy levels for residential homes and over past 12 months.</li> <li>• Numbers and types of in house and OOC foster placements for last 1-2 years.</li> <li>• Detail on the approximate length of placements in Sunnybank? If extending the age that young people can be there, is this extending the length of time they are there and if so where would any other young people go who need the same support – ie. is 1 home/ 4 beds enough? How many (if applicable) with similar needs are being sent OOC?</li> <li>• How many OOC placements are likely to remain due to being best placed and likewise how many are we likely to be able to bring back in house? Is it only future potential OOC that are being looked at for in house placements rather than placing them OOC following remodelling?</li> <li>• Upfront costs for staffing and training relies on OOC being reduced but how will this be achieved without the services and changes first in place?</li> <li>• What evidence is there that young people will be eligible for supported people grant funding and if not, would they still be able to be supported through supported lodgings? What are the associated savings for supported lodgings in comparison to residential home placements?</li> <li>• Whilst supported lodgings may suit some young people 16-18, what about those who it would not be suitable for?</li> <li>• Members requested more information on the Business case behind the remodelling – ie. it was reported that this is part of a bigger picture but what is the bigger picture? What evidence is there that there are prospects for income generation – how would this be possible if all our residential places are full anyway? How are business efficiencies going to be improved? What does success look like? What targets are there and expected outcomes for the remodelling project?</li> <li>• Information on care leaver destinations – where are they 2 years after leaving care for example? (if we have this information).</li> <li>• How is the issue of compatibility addressed in placements – given the rising numbers and pressure for placements, what assurances are there to ensure compatibility and that young people are not being placed in even more vulnerable situations? One example is that the homes have previously been reported as not in suitable locations being in areas at risk of CSE, criminal damage, threats to kill and child abuse.</li> <li>• If all foster placements are full, how will 3 be freed up to undertake up-skilling to become transitional carers?</li> <li>• Do all Foster Carers need specialist training or should this only be targeted to a small number? – If we cannot sign them in with a contract the Authority could be paying out for a lot of training which may then benefit IFA should foster carers transfer over.</li> <li>• Examples of LAC feedback to consultation and engagement – what are their responses to the proposed model?</li> <li>• Evidence of workforce planning – what do we have and what do we need?</li> <li>• What evidence is there that the Authority has looked at best practice elsewhere?</li> <li>• Could the Committee be provided with the most recent Rota Visiting report to get an idea of the types of issues/comments being raised by Members in the recent past.</li> </ul>	<p>Pre decision Scrutiny item - second meeting - further report</p>		<p>Susan Cooper, Corporate Director, Social Services and Wellbeing;          Cllr Phil White, Cabinet Member – Social Services and Early Help;          Laura Kinsey, Head of Children's Social Care;          Pete Tyson, Group Manager – Commissioning;          Lauren North, Commissioning and Contract Management Officer;          Natalie Silcox, Group Manager Childrens Regulated Services.</p>			

Page 15	07-Feb-18 SOSC 2	The Economic Prosperity of Bridgend County Borough	To include areas such as Economic Development, Worklessness Programmes, EU Funding for Skills.		SOSC 3 - prioritised for next set of meetings 17/07/2017 13/09/2017 SOSC 1 - proposed waiting until the detail of the Revenue Support Grant are known before this item is considered. SOSC 2 - 18/09/2017	Mark Shepherd, Corporate Director Communities; Cllr Richard Young, Cabinet Member – Communities; Satwant Pryce, Head of Regeneration, Development and Property Services; Representative tbc from Bridgend College; Representative tbc from Bridgend Business Forum.			This item has been highlighted as suitable for webcasting.
	08-Feb-18 SOSC 1	School Standards Report 17-18	Annual school performance report from CSC	Annual school performance results from the basis of monitoring of schools which is a primary responsibility of Scrutiny.	Proposed to receive late January/early February once the school results have been formally published.	Lindsay Harvey, Interim Corporate Director - Education and Family Support; Cllr Charles Smith, Cabinet Member for Education and Regeneration; Nicola Echanis, Head of Education and Early Help; Mandy Paish, CSC Senior Challenge Advisor; Mike Glavin, Managing Director CSC			
	12-Feb-18 SOSC 3	Town Centre Regeneration	To provide members with information on the following responsibilities of the Council and how these are managed and can be developed with reduced resources  <ul style="list-style-type: none"> <li>• Car parking review – When is the car parking review going to be undertaken? Charges for staff car parking at all sites - has this been reviewed? If this was taken forward what income would this generate?</li> <li>• Residents Parking - when residents permit parking going to be rolled out?</li> <li>• Inconsiderate parking in the Borough - where are the problem areas? What are we doing to tackle these issues? Are we prosecuting?</li> <li>• Parking outside schools - How are we tackling bad parking at schools? Update on the introduction of the mobile camera van that was purchased to tackle such issues. What areas has this van been at. How many fines have been issued to date?</li> <li>• Pedestrianisation - particularly in Bridgend Town Centre. Outcomes of the consultation to allow traffic into the town</li> <li>• Business Rates</li> <li>• Strategic Building Investment</li> <li>• Disabled facilities</li> </ul>		Prioritised by SOSC 3 17 July 2017 13 September 2017  Prioritised by SOSC 2 18 September 2017	Mark Shephard, Corporate Director Communities Zak Shell, Head of Streetscene Satwant Pryce, Head of Regeneration			This item has been highlighted as suitable for webcasting.
	07-Mar-2018 SOSC 2	Dementia Care	<ul style="list-style-type: none"> <li>• Include accurate and up to date figures on the people diagnosed with dementia in Bridgend County Borough for comparison with the number of people predicted to be living with dementia;</li> <li>• Provide Members with the information which can be found on the Local GP Dementia Register which highlights prevalence of dementia by area throughout the borough and type of dementia. The Panel recommend that these statistics are presented on a map diagram for ease of reference. If possible, Members wish that this data be elaborated upon to include age, and whether the numbers show if diagnosis was received prior to moving into the borough;</li> <li>• Provide an update on the review of joint intentions with health and the third sector and include information regarding the production of a dementia strategy and delivery plan - stating milestones, target dates and responsible officers.</li> <li>• Provide an update on existing discussions with nursing care providers in relation to the development of nursing residential care places for people with dementia;</li> </ul> <p>Include facts and figures on people with dementia living in Cardiff as well as Neath Port Talbot and Swansea for comparison to Bridgend.</p> <p>Comparisons with other LAs such as Maesteg and the Vale on dementia awareness training to consider how successful the Authority has been in making Bridgend Dementia friendly.</p>		Members proposed that this be considered after Members have received Dementia Care Training in September/October	Susan Cooper Corporate Director Social Services and Wellbeing; Cllr Phil White, Cabinet Member – Social Services and Early Help; Jacqueline Davies, Head of Adult Social Care; Representative from Age Concern Wales; Representative from ABMU; Representative from Bavo.			Corporate highlighted this item as suitable for webcasting.

12-Mar-2018	SOSC 1	School Modernisation Band B	To advise committee on the development of the strategic outline plan for band b of the 21 <sup>st</sup> century schools modernisation programme	Scrutiny to inform the plans and refine the rationale for the development of the schools estate	Proposed by Officers - March 2018	Lindsay Harvey, Interim Corporate Director - Education and Family Support; Cllr Charles Smith, Cabinet Member for Education and Regeneration; Nicola Echanis, Head of Education and Early Help; Gaynor Thomas, Schools Programme Manager			
21-Mar-2018	SOSC 3	Empty Housing	<p>How effective has this council been on bringing back into use empty properties over the last five years?</p> <p>Does this council have the appropriate policies and process in place to fully utilise the powers that we already have to tackle empty homes?</p> <p>What are the levels of empty homes across Bridgend?</p> <p>What is the potential loss of council tax receipts due to empty homes?</p> <p>Data on levels of empty properties and homes and how long they have been empty for</p> <p>Examples of case studies from Bridgend CBC</p> <p>Good practice from across wales</p> <p>Welsh Government policy.</p> <p>In relation to empty properties - could a breakdown of service provision be provided? To include contracts that we sub let out.</p>			<p>Andrew Jolley, Corporate Director Operational and Partnership Services</p> <p>Mark Shepherd, Corporate Director Communities</p> <p>Satwant Pryce, Head of Regeneration, Development &amp; Property</p> <p>Martin Morgans, Head of Performance and Partnership Services</p> <p>Cllr Dhanisha Patel</p> <p>Welsh Government contacts?</p> <p>Helen Picton, SRS (VOG)</p> <p>Jennifer Ellis (RCT)</p>	SOSC 3 and SOSC 1 reprioritised this in Dec 2017 after it was rescheduled to accommodate other report		
16-Apr-2018	SOSC 1	Early Help and Social Care	<p>The process into how the following information will be presented will be confirmed following meetings with both Directorates Corporate Directors.</p> <ul style="list-style-type: none"> <li>• Up to date figures presenting the numbers of Looked After Children by Local Authority;</li> <li>• A breakdown of referral figures, to include statistics from local pre-school nurseries;</li> <li>• Outcome from the review undertaken by Institute of Public Care;</li> <li>• What services are being provided post 16, given that research indicates shows that children who have been looked after, have the increased probability that their children will also end up in the care system;</li> <li>• Outcomes from the following Residential Remodelling project work streams: <ul style="list-style-type: none"> <li>- For moving out-of-country residential placements to in-county</li> <li>- Upskilling of three internal foster carers to provide intensive, therapeutic step down placements.</li> <li>- Review of the foster carer marketing and recruitment strategy at a draft/early stage to allow members input into the process</li> </ul> </li> </ul> <p>To evidence how the two services are working together and the impact on the LAC population.</p>			<p>Susan Cooper Corporate Director Social Services and Wellbeing;</p> <p>Lindsay Harvey, Interim Corporate Director - Education and Family Support;</p> <p>Cllr Charles Smith, Cabinet Member for Education and Regeneration;</p> <p>Cllr Phil White, Cabinet Member – Social Services and Early Help;</p> <p>Nicola Echanis, Head of Education and Early Help.</p> <p>Laura Kinsey, Head of Children’s Social Care;</p> <p>Mark Lewis,</p> <p>Elizabeth Walton James, Group Manager Safeguarding and Quality Assurance</p>	SOSC 1		



<p>17-Apr-2018</p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 17</p>	SOSC 2	Prevention and Wellbeing and Local Community Coordination	<p>To include information about the number of different initiatives that are available within the community as an alternative to statutory services.</p> <p>LCC projects to be referenced under a heading for each area – Ogmore, Llynfi and Garw Valleys – to ensure ease of reference to what projects are being carried out where.</p> <p>To include information on the work being undertaken with the 3rd Sector.</p> <p>What initiatives are available within the community?</p> <p>What input is provided by AMBU and what is provided by Bridgend Council?</p>		Proposed date March/April 2018	<p>Susan Cooper Corporate Director Social Services and Wellbeing;</p> <p>Clr Phil White, Cabinet Member - Social Services and Early Help</p> <p>Clr Dhanisha Patel, Cabinet Member - Wellbeing and Future Generations;</p> <p>Jacqueline Davies, Head of Adult Social Care;</p> <p>Andrew Thomas, Group Manager – Prevention and Wellbeing.</p>			
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Table B

The following items were deemed important for future prioritisation:

Item	Specific Information to request	Rationale for prioritisation	Proposed date	Suggested Invitees			Webcast
<b>Safeguarding</b>	<p>To include Safeguarding activity in both Children and Adult Services. To also cover:</p> <ul style="list-style-type: none"> <li>Regional Safeguarding Boards</li> <li>Bridgend Corporate Safeguarding Policy</li> <li>CSE</li> <li>DOLS</li> </ul> <p>Report to provide statistical data in relation to service demands and evidence how quickly and effectively the services are acting to those needs.</p> <p>To evidence how the two services are working together and the impact on the LAC population.</p> <p>To receive the outcome of the in depth analysis which was currently being undertaken within the Council.</p> <p>To include information on Advocacy for Children and Adults:</p> <ul style="list-style-type: none"> <li>The outcome from the Advocacy Pilot Scheme</li> <li>The current system</li> <li>Social Services &amp; Wellbeing Act</li> <li>Regional Children Services advocacy</li> <li>Adult Services – Golden Thread Project</li> </ul>	Members stressed that this subject must be considered by Scrutiny on their FWP as is a huge responsibility of the Authority and Scrutiny must ensure the work being undertaken to protect some of the most vulnerable people is effective and achieving outcomes.	Pilot for Advocacy ends April. Therefore proposed date May/June 2018.	<p>Susan Cooper Corporate Director Social Services and Wellbeing; Cllr Phil White, Cabinet Member – Social Services and Early Help; Jacqueline Davies, Head of Adult Social Care; Laura Kinsey, Head of Children’s Social Care; Elizabeth Walton James, Group Manager Safeguarding and Quality Assurance Richard Thomas, Strategic Planning and Commissioning Officer</p>			
<b>ALN Reform</b>	<p>When the Bill has been further progressed, report to include consideration of the following points:</p> <p>a) How the Authority and Schools are engaging with parents over the changes to the Bill? b) What the finalised process is for assessments and who is responsible for leading with them? c) What involvement/responsibilities do Educational Psychologists have under the Bill? d) Has the Bill led to an increase in tribunals and what impact has this had? This is set against the context of the recent announcement by the Lifelong Learning Minister that instead of saving £4.8m over four years the Bill could potentially cost £8.2m due to an expected increase in the number of cases of dispute resolution. e) Given that the Bill focuses on the involvement of young people and their parents, what support is available for those involved in court disputes? f) Outcomes from the Supported Internship programme. g) Support for those with ALN into employment. h) Staffing - Protection and support for staff, ALNCO support, workloads and capacity. i) Pupil-teacher ratios and class sizes and impact of Bill on capacity of teachers to support pupils with ALN j) How is the implementation of the Bill being monitored; what quality assurance frameworks are there and what accountability for local authorities, consortiums and schools?</p>	Needs revisiting to monitor implementation of the Bill and if needs are being met as well as impact on future budgets	Proposed by SOSC 1 to be revisited in next years FWP	<p>Lindsay Harvey, Interim Corporate Director - Education and Family Support; Cllr Charles Smith, Cabinet Member for Education and Regeneration; Nicola Echanis, Head of Education and Early Help. Michelle Hatcher, Group Manager Inclusion and School Improvement Third Sector Representatives</p>			
<b>Annual Recommendations/feedback Update to each SOSC</b>	Update on all feedback that required follow up and recommendations - Cabinet and Officer ones		Proposed for March 2018 to inform next years FWP planning	None			

<b>Care and Social Services Inspectorate Wales (CSSIW) Inspection of Children's Services.</b>	The Committee requested that they receive an <b>information report</b> detailing the progress of the plan and update Members whether or not the actions have addressed the issues raised by the Inspectorate.						
<b>Emergency Housing</b>	Is the current emergency housing provided by BCBC meeting the needs of the service users? Is the current provision a good use of public resources? Should an alternative provision be made to ensure families, in particular children, achieve their potential. Service user numbers Service user demographic –ages, disabilities, gender Outcomes Challenges faced daily by families using provision –health, dentist, mental health, schools <i>*Members have requested a possible site visit</i>	members asked for this item to be prioritised by the Corporate Committee to address the homelessness across the county which has increased and can be seen by the increased number of people sleeping in tents.		Andrew Jolley, Corporate Director – Operational and Partnership Services; Martin Morgans, Head of Performance and Partnership Services Cllr Dhanisha Patel, Cabinet Member - Wellbeing and Future Generations;	SOSC3 SOSC 1		
<b>Budgetary Impacts of Parc Prison</b>	How much core funding does BCBC receive to deal with the impact of a prison being located within its boundary? What is the true cost of servicing this need? Is there is a different impact due to Parc Prison being privately run as opposed to being run by the Prison Service?			Susan Cooper, Corporate Director Social Services and Wellbeing Jacqueline Davies, Head of Adult Social Care Cllr P White, Cabinet Member Services and Early Help			
<b>Waste Services Contract</b>	Members would like the report to include an update on the following: The impact of the recently recruited senior managers associated with the Bridgend contract and front line operative staff. Was recruitment successful? Have all Members now been given full inductions and training Information on the updates to the CRC centre including the instalment of the polystyrene baler and webcam so residents are able to monitor the traffic flow at the site. Change of days for the communal collections - Has this happened? Has the service shown improvements since the change? Impact of the new collection vehicles. Have they made collection rounds more efficient? Outcome of the review of BCBC in house Street Scene enforcement activity Longer term trend of flytipping. What are the figures of flytipping in the Borough? Have they improved? Domestic or business?	Members requested that this item is prioritised by the Corporate Committee for June 2018 so they can monitor the contract and ensure that improvements to the delivery of the service are made. Members requested that this item remain until significant improvements are made and the service is at a satisfactory level for residents.	SOSC 3 proposed revisit item in June 2018	Mark Shepherd, Corporate Director Communities; Cllr Hywel Williams, Deputy Leader; Cllr Richard Young, Cabinet Member – Communities; Zak Shell, Head of Streetscene; Maz Akhtar, Regional Manager Kier Julian Tranter, Managing Director Kier Claire Pring, Kier			

The Committee recommend that Scrutiny consider a future item on what other Local Authorities are doing to respond to the gap in provision in Community Services.

The Committee requested that a review of the AHP bags be considered when Scrutiny revisit the subject of 'Waste' in approximately 12 months time to include the monetary against environmental impact.

**The following items for briefing sessions or pre-Council briefing**

Item	Specific Information to request
Overview of Direct Payment Scheme	<p>To update Members on the Direct Payments Process.</p> <p>How outcomes for individuals are being identified and monitored.</p> <p>What activities are being requested by individuals to enable them to achieve their personal outcomes.</p> <p>How the Direct Payments system is being monitored.</p> <p>To include clarification and further details on the exact costs of commissioning the IPC.</p>
Social Services Commissioning Strategy	<p>To include information on what work has taken place following the Social Services and Wellbeing Act population assessment.</p> <p>To also cover the following:</p> <ul style="list-style-type: none"> <li>• Regional Annual Plan</li> <li>• Bridgend Social Services Commissioning Strategy</li> </ul>

Western Bay Regional Report	Update on situation and way forward with WB and Regional Working?
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## BRIDGEND COUNTY BOROUGH COUNCIL

### REPORT TO SUBJECT OVERVIEW & SCRUTINY COMMITTEE 2

08 JANUARY 2018

#### REPORT OF THE CORPORATE DIRECTOR – SOCIAL SERVICES AND WELLBEING

#### REMODELLING OLDER PERSONS ACCOMMODATION

##### 1.0 Purpose of Report

- 1.1 The purpose of this report is to request pre-decision scrutiny from Overview and Scrutiny Committee 2 in respect of a recommendation to tender as a going concern one of BCBC's internal residential care homes, which is currently in-scope for the Extra Care Housing (ECH) scheme plans.

##### 2.0 Connection to Corporate Improvement Objectives/Other Corporate Priorities

- 2.1 The report links to the following priorities in the Corporate Plan 2016-20:
- Helping people to become more self-reliant;
  - Smarter use of resources.

##### 3.0 Background

###### Extra Care

- 3.1 The Adult Social Care Commissioning Plan identifies as a priority the transformation of residential care by developing new models of service which are more sustainable and enable people to remain living as independently as possible within their community, in schemes such as ECH. These new models of service offer greater choice to citizens to remain in a more affordable provision within their local community.
- 3.2 Although the existing in-house residential services offer quality provision, people in Bridgend want alternatives to traditional residential care, and the Council has seen a shift in placement patterns from generic residential and nursing care, to more complex and specialist care. In addition, more sustainable care models need to be developed to be able to respond to the projected increases in user demand for care services, and enable the Council to meet its financial requirements.
- 3.3 It is recognised that the funding model for ECH is more cost effective than traditional residential care, with the average net cost per person per week in ECH being in the region of £107, compared to over £500 per person per week for residential care for a full charge payer. Based on this cost differential, the Medium Term Financial Strategy (MTFS) includes £660,000 of recurrent budget savings which will result from the provision of the two ECH Schemes.
- 3.4 In November 2014, Cabinet approved the option for the Council to seek Registered Social Landlords (RSL) to develop two new ECH schemes in the County Borough, which once developed, will replace 3 of the existing Council-run care homes.

- 3.5 There were a number of meetings and discussions on the individual sites and Counsel's opinion was sought on the way forward. As a result, the Council decided to engage with all RSLs zoned to work in Bridgend. Three RSLs expressed an interest in working with BCBC on this project, and they were sent a briefing note and selection criteria that clearly set out the Council's intention to dispose of two parcels of land for the potential development of ECH schemes. Scheme 1 – Former Maesteg Lower Comprehensive site; and Scheme 2 – Former Archbishop McGrath site at Ynysawdre.
- 3.6 The submissions were evaluated based on value for money (quality, cost and time) determined by the Project plan; the costs of leasing the residential units; and the level, nature and timing of any subsidy required; together with the need to meet the essential criteria set out in the brief. Following the evaluation, Linc Cymru were deemed to be the preferred RSL partner by the evaluation panel.
- 3.7 In January 2016, Cabinet approved the disposal of the sites to Linc Cymru at the market value, and officers were also given delegated authority to enter into formal agreements with Linc Cymru and to grant the subsidy to Linc Cymru at a level that delivers value for money in accordance with the proposed financial model. Specific details in respect of financial values and the service models being developed are contained and are available within the report to Cabinet in January 2016.

*Land and development update*

- 3.8 Work has commenced at each site, and the project timetable provided by Linc Cymru (11/10/17) is as follows, and a Project Board and a number of workstreams have been established in order to monitor and oversee progress against this plan:

	<b>Maesteg</b>	<b>Ynysawdre</b>
Tender Issue	14/10/16	01/11/16
Tender Return	08/12/16	23/12/16
Linc Board Approval	26/01/17	26/01/17
Contract Mobilisation	06/03/17	06/03/17
Commencement on-site	19/06/17	22/05/17
Fit out period	15/10/18	10/09/18
Completion	29/10/18	24/09/18

*Service modelling and transition planning update*

- 3.9 A service modelling and transition planning workstream has been established involving colleagues from the Council, Linc Cymru and ABMU Health Board. The objectives of the workstream are to agree a service model for both the Extra Care and residential units and identify the staffing structure required and the associated skill mix to deliver the agreed service model. Service users within the existing residential homes are being regularly assessed to determine the best possible placement for them in the future. Options for housing related support are being looked at to support the transition from residential care to Extra Care prior to and



after transition. The management and staffing structure is being finalised, following which formal consultation with staff will begin. A comprehensive training programme for staff is also being developed, which is nearing completion.

*Communication and engagement update*

3.10 Engagement with key stakeholders is a fundamental part of the project and to facilitate this, a communication workstream has been established, and a Communication Strategy developed. Communication via direct correspondence and engagement meetings at the residential establishments with existing residents, their families and carers, and staff, has been ongoing since the beginning of the Project. Frequently Asked Questions documents have been developed as a result of the questions asked at the engagement meetings and is regularly updated and provided to service users, their families and carers and staff, and an 'Extra Care' newsletter continues to be regularly distributed. The contractors also communicate on a regular basis with the local community, who have been invited to take part in a naming competition for the Extra Care schemes and the streets running through the sites.

Ty Cwm Ogwr care home proposal

3.11 In August 2016, an opportunity presented itself in respect of the plans for the BCBC in-house residential care homes in the longer term; which is for an independent provider to purchase as a going concern one of the 3 Council care homes which is in-scope for the ECH schemes, and remodel the home over time based on BCBC's requirements. Based on this proposal, a briefing note was presented to Corporate Management Board (CMB), who following consideration, gave approval to scope-out this proposal further.

3.12 A multi-department Project Team was convened (involving colleagues from Adult Social Care, Procurement, Legal Services, Human Resources, Finance and Property Services) to consider the potential viability of this proposal, where during officer discussions it has been suggested it would be possible to undertake a procurement exercise alongside a land and building long-lease, should the service area wish to tender the care home as a going concern.

3.13 An appraisal of the three existing BCBC homes in-scope for the ECH schemes was undertaken, in order to identify which home would be most suitable for these potential plans; where it was identified that Ty Cwm Ogwr in the Ogmores Valley would be the most appropriate, for the following reasons:

- Under current plans, there will be an alternative ECH scheme containing residential beds being built within a close proximity of Hyfrydol and Glan-yr-Afon care homes but no new provision in the Ogmores Valley offering a direct alternative. The table below charts the distance between the three existing BCBC homes, and the new ECH schemes being developed:

	<b>Glan-yr-Afon</b>	<b>Hyfrydol</b>	<b>Ty Cwm Ogwr</b>
ECH 1 - Ynysawdre	<b>&lt; 0.5 mile</b>	6 miles	5 miles
ECH 2 - Maesteg	6 miles	<b>&lt; 0.5 mile</b>	10 miles

- Following analysis of the site plans and the condition surveys undertaken at each of the three homes, Ty Cwm Ogwr was identified as the most suitable for converting into a Nursing EMI model over time – which would encourage potential bidders.

3.14 In July 2017, a report was presented to Cabinet advising them of the potential option to tender Ty Cwm Ogwr care home as a going concern. Cabinet noted the report and gave authority for targeted engagement and consultation to be undertaken with individuals, families and staff affected by the proposal. Cabinet also noted that feedback from OVSC would be sought in respect of the proposed plans; and noted that Cabinet would receive a further report outlining the results of the consultation and feedback from OVSC, and if appropriate asking for authority to go out to tender.

#### **4.0 Current situation / proposal**

##### Engagement and consultation

4.1 Targeted engagement and consultation has since been undertaken with those individuals, families and staff at Ty Cwm Ogwr affected by the proposal, in order to help inform the main benefits and drawbacks of undertaking this approach, and for alternative options to be considered which took place in the form of:

- A full-day 'drop-in' event undertaken at Ty Cwm Ogwr, where staff, families/carers and residents themselves could meet with officers from Adult Social Care, Human Resources and Trade Unions to discuss the proposal;
- Contact details being provided within letters sent to all staff, residents and families – offering individuals an opportunity to provide feedback either over the phone or in writing (if preferred) – and the offer of 1:1 meetings; and
- A survey being sent out to all staff and families/carers of residents – requesting for feedback in respect of the proposal.

4.2 The key findings from this targeted engagement and consultation is shown below:

##### *4.2.1 Survey responses*

- 21 survey responses were received in total
- 14 of these were from staff – which represents 30% of all staff at Ty Cwm Ogwr
- 7 of these were from families – which represents 33% of the 21 placements made at Ty Cwm Ogwr during the time of the consultation and engagement

##### *4.2.2 Survey Question – Are you supportive of the proposal (yes/no)*

- 90% (19 people) of total respondents responded 'yes'
- 5% (one person) of total respondents responded 'no'
- 5% (one person) of total respondents responded 'not sure'
- 13 staff members were supportive of the proposal, with one saying 'not sure'
- 6 family members/carers were supportive of the proposal, with one saying 'no'

##### *4.2.3 When asked to explain the response...*

- Of those who responded 'yes' – the main reasons provided were: security for residents/families/staff, no upheaval, and provision remains in the Ogmore Valley
- The family member who responded 'no' – the reason given was that they felt that "private homes were not controlled"
- The staff member who responded 'not sure' – the reason given was that they were concerned for staff following transfer to an independent provider

#### 4.2.4 *Survey Question – What are the main benefits of the proposal?*

- The reasons provided mirrored their explanation for stating why they were supportive of the proposal. i.e. Home remains in the valley, residents don't have to move, families have peace of mind, continuity of care, no long journeys for families

#### 4.2.5 *Survey Question – What are the main drawbacks of the proposal?*

- There were some concerns raised around: the home requiring investment, concerns about terms and conditions for staff and the TUPE process, unknowns in respect of the potential bidders, plans that the home could be Nursing EMI only in the future

#### 4.2.6 *Survey Question – Any alternative options that we should consider?*

- A relatively small number of alternative suggestions/variations were provided, which were: retain some residential care beds (not just Nursing EMI), and give staff the choice to transfer to the new ECH schemes, if they would prefer

#### 4.3 Following analysis of the feedback received from the targeted engagement and consultation with those individuals, families and staff affected by the proposal, officers have:

- Gone back to staff, residents and families/carers – providing a summary of the key findings and recurring themes identified;
- Directly contacted individuals who raised concerns about the proposal, in order to address and alleviate their concerns; and
- Linked-in with colleagues in Human Resources regarding staff implications, which has been included in the response provided to staff.

#### Procurement approach

#### 4.4 Under The Public Contracts Regulations 2015, and in-line with BCBC's Contract Procedure Rules, the Council is required to undertake an open and transparent process in order to select a provider to transfer Ty Cwm Ogwr to as a going concern, which will be undertaken in the form of a procurement exercise.

#### 4.5 The proposed approach would involve a procurement exercise being undertaken using Most Economically Advantageous Tender (MEAT). Criteria will be established and appropriate weighting will be applied to quality/price:

- Lease on a long-term basis the land and building (which will be subject to District Valuation), and tender the service as a going concern. i.e. With the current residents to continue receiving a residential service;

- The service must continue to be delivered in accordance with the existing contract (pre placement agreement) which is in place with all independent BCBC care home providers;
- As the successful bidder will be awarded a pre-placement agreement, they will be subject to the terms of the contract, which includes contract monitoring requirements in-line with the Regional Quality Framework, that all care homes are subject to – both internal care homes and commissioned care homes;
- As per the terms of the contract, payments made to the purchaser/provider will be made in-line with the sector-wide 'standard price schedule' i.e. Rates for individual placements are fixed at the below rates:

Category	2017/18 Rate
General Residential	£542
Residential EMI	£578
General Nursing (including health contribution of £149.67)	£691.67
Nursing EMI (including health contribution of £149.67)	£727.67

- An over-arching contract will be developed, covering the long-lease and longer-term modelling plans;
- There will be a strong emphasis on quality, and there will be an expectation and requirement that the successful bidder will be an experienced care provider;
- Working alongside colleagues in Procurement, consideration will be given as to how families of residents and staff members can be a part of the tender process – which will help inform the decision made in respect of the successful bidder.

4.6 An indicative procurement timetable is shown below:

Task	Date
Engagement with affected staff/families/residents	Sep-17 – completed
Draft Tender Pack	Dec 17 – Feb 18
Report to OVSC – pre decision scrutiny	8 <sup>th</sup> January 2018
Report to Cabinet – approval to go to tender	27 <sup>th</sup> February 2018
Publish notice on Sell2Wales	March 2018
Close Tender	May 2018
Evaluate Tender	May 2018
Presentation/Interviews	June 2018
Approval to award (DP) and Award Notice	July 2018
Mobilisation/formal staff consultation	August 18 – Sept 18

4.7 Approximately 40 staff are employed by BCBC working in Ty Cwm Ogwr, including a mixture of care and ancillary staff, and, following consultation, it is anticipated that all staff employed at Ty Cwm Ogwr prior to transfer will TUPE across to the new provider at contract commencement, dependent on how the successful provider proposes to deliver the service in moving forward.

Benefits and risks

4.8 If given approval to tender Ty Cwm Ogwr care home as a going concern, a number of benefits could be achieved, including:

- No move necessary for those residents in Ty Cwm Ogwr – which was direct feedback received during the engagement and consultation;
- More appropriate longer-term use of a provision which currently has vacancy levels of over 30%. i.e. 9 vacancies within a 28-bed home;
- There is scope to convert the home into a Nursing EMI provision over time, which is a high priority area for BCBC (in line with Western Bay Care Home Commissioning Plan) and a category where there is limited capacity and often very few vacancies;
- This would result in a smoother ECH transition plan. i.e. 2 homes (totaling 62 beds) into 2 ECH schemes with a 70-bed capacity, as opposed to 3 homes (totaling 90 beds) transferring into a 70-bed capacity – as per current plans;
- As highlighted in paragraph 4.7, following consultation, it is anticipated that all staff employed at Ty Cwm Ogwr prior to transfer will TUPE across to the new provider at contract commencement – thus eliminating any redundancy implications and costs for those staff at Ty Cwm Ogwr;
- Care home provision remains in the Ogmore Valley – which is recognised as being a key hub within the community.

4.9 However, there are some risks with this proposal, which include:

- The option to retain one of the homes as a going concern was not considered as part of the consultation on the ECH scheme;
- Requires an open tender exercise, which has inherent risks and no guarantees;
- An untried procurement approach being undertaken. i.e. Tendering the service alongside a land and building long lease.

4.10 In recognition of the risks identified above, further engagement and targeted consultation was undertaken with those affected as reported in paragraph 4.1. The proposed procurement route was considered and advice received that it is a lawful approach, and that BCBC had identified proper reasons for selecting Ty Cwm Ogwr.

#### Recommendation

4.11 In light of the positive response to the proposal received from those directly affected during the targeted engagement and consultation, and the associated benefits identified above, officers plan to make a recommendation to Cabinet in February 2018 that Ty Cwm Ogwr care home is tendered as a going concern.

### **5.0 Effects on the Policy Framework and Procedure Rules**

5.1 There is no impact on the Policy Framework and Procedure Rules.

### **6.0 Equalities Impact Assessment**

6.1 An Equality Impact Assessment screening has been undertaken, which identified a low EIA priority, due to the fact there is a negligible impact on staff and residents immediately as a tender exercise is being undertaken, whereby all existing staff and residents will transfer to the new provider under current terms and conditions.

6.2 There is an expectation that the home will remodel over time in order to meet the needs and requirements of the care sector in moving forward (i.e. More complex needs), and the impact of any future changes will need to be assessed in the future – namely after 3 years, when a full EIA will be undertaken.

## **7.0 Financial Implications**

7.1 BCBC's gross budgeted cost for Ty Cwm Ogwr care home is £1 million in 2017/18; £890,000 of which relates to staff costs – which will be the potential TUPE cost on the assumption that following consultation all staff transfer to the new provider.

7.2 By way of comparison with the independent sector – based on the 2017/18 price schedule of rates – the comparative cost if the service was provided by the independent sector totals £805,000; this represents a potential shortfall of circa £85,000 in year 1 for the successful provider, excluding running costs – but a corresponding cost reduction for BCBC. Consideration will therefore be given in respect of transition arrangements, and whether an element of support is required in the short-term.

7.3 The average length of stay within existing BCBC homes is 2.5 years – which is the going concern element (and contract value) of the tender exercise – which totals circa £2 million. i.e. £805,000 multiplied by 2.5yrs.

7.4 A valuation of the land and building is being undertaken, coordinated by colleagues in Property Services, which will generate a capital receipt for the Council.

7.5 It is currently projected that the proposed plan for Ty Cwm Ogwr will not adversely impact on the transition arrangements for individuals, and will therefore not affect the MTFs savings requirements linked to extra care remodelling. However, financial forecasts and savings projections are on-going, and the full financial impact will not be known until the point of transfer, as the needs of individuals continually change. The costs of placements made within Ty Cwm Ogwr will continue to be met from core community budgets.

7.6 There will be no financial implication for BCBC in phasing in new models of care (such as Nursing EMI models) over time, as the additional cost of Nursing/Nursing EMI placements are met by health through Funded Nursing Care (FNC) payments.

## **8.0 Recommendations**

8.1 Overview and Scrutiny Committee 2 is recommended to:

- Note the information contained in this report;
- Provide feedback in respect of the recommendation to tender Ty Cwm Ogwr as a going concern – as set out in Section 4; and
- Note that Cabinet will receive a report in February 2018, outlining the results of the consultation and feedback from OVSC, and seeking approval to go out to tender.

**Susan Cooper**

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December 2017

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**10. Background documents:**  
None

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